Second Regular Session Seventy-first General Assembly STATE OF COLORADO

DRAFT 11.22.17

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LLS NO. 18-0545.01 Esther van Mourik x4215

COMMITTEE BILL

Committee on Legal Services

BILL TOPIC: "Relocate Title 24 Gambling Intercept To Title 44"

	A BILL FOR AN ACT
101	CONCERNING THE NONSUBSTANTIVE RELOCATION OF LAWS RELATED
102	TO GAMBLING PAYMENT INTERCEPT FROM TITLE 24, COLORADO
103	REVISED STATUTES, TO A NEW TITLE 44 AS PART OF THE
104	ORGANIZATIONAL RECODIFICATION OF TITLE 12.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Committee on Legal Services. Current law directs the office of legislative legal services to study the organizational recodification of title 12 of the Colorado Revised Statutes, which relates to professions and

occupations. One recommendation of the study is to relocate laws located in title 24 that are administered by the department of revenue to a new title 44, which will consist solely of laws administered by the department of revenue that regulate a variety of activities.

To implement this recommendation, **section 1** of the bill creates title 44 and **section 2** relocates laws related to the gambling payment intercept program from title 24 to the new title. **Section 3** repeals the relocated laws from their current location. **Sections 4 through 7** make conforming amendments necessitated by the relocation of the laws.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add title 44 as
3	follows:
4	TITLE 44
5	ACTIVITIES REGULATED BY THE
6	DEPARTMENT OF REVENUE
7	ARTICLE 1
8	Common Provisions
9	44-1-101. Short title. The short title of this title 44 is the
10	"DEPARTMENT OF REVENUE ACTIVITIES REGULATION ACT".
11	44-1-102. Legislative declaration. (1) The General assembly
12	HEREBY FINDS AND DECLARES THAT:
13	(a) Before the enactment of this title 44, laws
14	ADMINISTERED BY THE DEPARTMENT OF REVENUE THAT REGULATE A
15	VARIETY OF ACTIVITIES WERE CODIFIED IN TWO TITLES OF THE COLORADO
16	REVISED STATUTES, MOST PROMINENTLY IN TITLE 12, WHICH GOVERNS
17	PROFESSIONS AND OCCUPATIONS;
18	(b) Most professions and occupations are regulated by
19	THE DEPARTMENT OF REGULATORY AGENCIES PURSUANT TO TITLE 12, BUT
20	PRIOR TO THE 2017 LEGISLATIVE SESSION, TITLE 12 CONTAINED NUMEROUS

1	LAWS THAT DID NOT PERTAIN TO THE REGULATION OF PROFESSIONS AND
2	OCCUPATIONS AND WERE NOT ADMINISTERED BY THE DEPARTMENT OF
3	REGULATORY AGENCIES;
4	(c) With the enactment of section 2-3-510 in 2016, the
5	GENERAL ASSEMBLY DIRECTED THE OFFICE OF LEGISLATIVE LEGAL
6	SERVICES TO STUDY AN ORGANIZATIONAL RECODIFICATION OF TITLE $12\mathrm{of}$
7	THE COLORADO REVISED STATUTES, INCLUDING RELOCATING LAWS THAT
8	DO NOT PERTAIN TO PROFESSIONS AND OCCUPATIONS AND ARE NOT
9	ADMINISTERED BY THE DEPARTMENT OF REGULATORY AGENCIES;
10	(d) Based on recommendations from the title 12
11	RECODIFICATION STUDY, THE GENERAL ASSEMBLY ENACTED SEVERAL
12	BILLS IN THE 2017 LEGISLATIVE SESSION TO RELOCATE OUT OF TITLE 12
13	MANY LAWS THAT ARE ADMINISTERED BY ENTITIES OTHER THAN THE
14	DEPARTMENT OF REGULATORY AGENCIES;
15	(e) The study also recommended creating a new title 44
16	FOR PURPOSES OF CONSOLIDATING LAWS ADMINISTERED BY THE
17	DEPARTMENT OF REVENUE THAT REGULATE ACTIVITIES INTO A SINGLE
18	TITLE IN ORDER TO FACILITATE BOTH:
19	(I) THE PUBLIC'S AND REGULATED ENTITIES' UNDERSTANDING OF
20	THE LAWS THAT APPLY TO THEM; AND
21	(II) THE DEPARTMENT OF REVENUE'S ADMINISTRATION OF THESE
22	LAWS; AND
23	$(f) \ Creating \ a \ new \ title \ 44 \ consisting \ of \ laws \ administered$
24	BY THE DEPARTMENT OF REVENUE THAT REGULATE VARIOUS ACTIVITIES
25	is necessary to implement the recommendations of the title 12
26	RECODIFICATION STUDY AND FACILITATE THE REORGANIZATION OF TITLE
27	12 PERTAINING TO THE REGULATION OF PROFESSIONS AND OCCUPATIONS.

1	44-1-103. Definitions. As used in this title 44, unless the
2	CONTEXT OTHERWISE REQUIRES:
3	(1) "Department" means the department of revenue
4	CREATED IN SECTION 24-1-117.
5	(2) "Executive director" means the executive director of
6	THE DEPARTMENT.
7	SECTION 2. In Colorado Revised Statutes, add with amended
8	and relocated provisions article 33 to title 44 as follows:
9	ARTICLE 33
10	Gambling Payment Intercept Act
11	44-33-101. [Formerly 24-35-601] Short title. This part 6 shall be
12	known and may be cited as The short title of this article 33 is the
13	"Gambling Payment Intercept Act".
14	44-33-102. [Formerly 24-35-602] Legislative declaration.
15	(1) The general assembly hereby finds and declares that:
16	(a) Parents should provide financial support to their minor
17	children who cannot care for themselves.
18	(b) The state should intervene when parents fail to meet their
19	support obligations.
20	(c) Children are adversely affected when parents divert their
21	financial support to limited gaming and pari-mutuel wagering.
22	(d) A parent's winnings from money diverted from a child's
23	support should be applied to the parent's outstanding support obligations.
24	(e) Section 12-47.1-102 (1)(c), C.R.S., SECTION 44-30-102 (1)(c)
25	of the "Limited Gaming Act of 1991" recognizes that the limited gaming
26	industry must be assisted in protecting the general welfare of the people
27	of the state.

1	(1) Victims of crime and all the people of the state are adversely
2	affected when criminal offenders divert restitution to limited gaming and
3	pari-mutuel wagering.
4	(g) A criminal offender's winnings from money diverted from
5	restitution should be applied to the offender's outstanding criminal court
6	obligations.
7	(h) An uncollected debt to the state should be deducted from a
8	person's winnings.
9	44-33-103. [Formerly 24-35-603] Definitions. As used in this part
10	6 ARTICLE 33, unless the context otherwise requires:
11	(1) "Licensee" means a licensee as defined in section 12-60-102
12	(17), C.R.S., or an operator or retail gaming licensee under section
13	12-47.1-501 (1)(b) or (1)(c), C.R.S. SECTION 44-30-501 (1)(b) OR (1)(c).
14	(2) (a) "Outstanding debt" means:
15	(I) Unpaid child support debt or child support costs to the state
16	pursuant to section 14-14-104, C.R.S., and arrearages of child support
17	requested as part of an enforcement action pursuant to article 5 of title 14,
18	C.R.S., or arrearages of child support that are the subject of enforcement
19	services provided pursuant to section 26-13-106; C.R.S.;
20	(II) Restitution that a person has been ordered to pay pursuant to
21	section 18-1.3-603 or 19-2-918, C.R.S., regardless of the date that the
22	restitution was ordered; and
23	(III) Any unpaid debt due to the state that is referred pursuant to
24	section 24-30-202.4 (2) to the state controller or the central collection
25	services section of the division of finance and procurement, or any
26	successor section, in the department of personnel, and including the
27	collection fee and any allowable fees and costs pursuant to section

24-30-202.4 (8). "Outstanding debt" does not include any debt collected
 by the department of personnel for a political subdivision of the state.

- (b) Notwithstanding any provision of paragraph (a) of this subsection (2) SUBSECTION (2)(a) OF THIS SECTION, an outstanding debt shall not be less than three hundred dollars.
 - (3) "Payment" means cash winnings from limited gaming or from pari-mutuel wagering on horse or greyhound racing payable by a licensee for which the licensee is required to file form W-2G, or a substantially equivalent form, with the United States internal revenue service.
 - (4) "Registry" means the registry created and maintained by or for the department of revenue pursuant to section 24-35-604 SECTION 44-33-104.
 - (5) "Registry operator" means the department of revenue or the private entity that maintains the registry under the direction and control of the department.
 - **44-33-104.** [Formerly 24-35-604] Registry creation information. (1) The department of revenue shall create and maintain, or contract with a private entity pursuant to section 24-35-607 SECTION 44-33-108 to create and maintain, the registry in accordance with this section.
 - (1.5) (2) On and after the date that the judicial department receives notice from the department of revenue pursuant to section 24-35-605.5 (2)(b)(I) SECTION 44-33-106 (2)(b)(I), the judicial department shall certify to the registry operator the information indicated in subsection (4) SUBSECTION (6) of this section regarding persons with an outstanding debt as specified in section 24-35-603 (2)(a)(II) SECTION 44-33-103 (2)(a)(II).

1	(2) (3) The department of human services shall certify to the
2	registry operator the information indicated in subsection (4) SUBSECTION
3	(6) of this section regarding each child support obligor with an
4	outstanding debt as specified in section 24-35-603 (2)(a)(I) SECTION
5	44-33-103 (2)(a)(I).
6	(2.5) (4) On and after January 1, 2012, the department of
7	personnel shall certify to the registry operator the information indicated
8	in subsection (4) SUBSECTION (6) of this section regarding each person
9	with an outstanding debt as specified in section 24-35-603 (2)(a)(HI)
10	SECTION 44-33-103 (2)(a)(III).
11	(3) (5) The registry operator shall enter in the registry the
12	information certified to the registry operator by the judicial department,
13	the department of human services, and the department of personnel
14	pursuant to subsections (1.5) , (2) , and (2.5) SUBSECTIONS (2) , (3) , AND (4)
15	of this section.
16	(4) (6) The registry shall contain the following information:
17	(a) The name of each person with an outstanding debt;
18	(b) The social security number of each person with an outstanding
19	debt;
20	(c) The account or case identifier assigned to the outstanding debt
21	by the department that certified the information to the registry operator;
22	(d) The name, telephone number, and address of the department
23	that certified the information to the registry operator regarding each
24	person with an outstanding debt; and
25	(e) The amount of the outstanding debt.
26	(5) (7) On and after the date that the judicial department receives
27	notice from the department of revenue pursuant to section 24-35-605.5

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1	$\frac{(2)(b)(I)}{(2)(b)(I)}$ SECTION 44-33-106 (2)(b)(I), the registry operator shall add a fee
2	of twenty-five dollars to each outstanding debt certified by a department
3	pursuant to this section.
4	44-33-105. [Formerly 24-35-605] Payments - limited gaming
5	and pari-mutuel wagering licensees - procedures. (1) On and after
6	July 1, 2008:
7	(a) A licensee shall have the means to communicate with the
8	registry operator.
9	(b) Before making a payment to a winner, the licensee shall obtain
10	the name, address, and social security number of the winner from form
11	W-2G, or a substantially equivalent form, to be filed with the United
12	States internal revenue service and submit the required information to the
13	registry operator. The registry operator shall inform the licensee whether
14	the winner is listed in the registry. The licensee shall comply with
15	subsection (2) of this section.
16	(2) (a) If the registry operator replies that the winner is not listed
17	in the registry or if the licensee is unable to receive information from the
18	registry operator after attempting in good faith to do so, the licensee may
19	make the payment to the winner.
20	(b) If the registry operator replies that the winner is listed in the
21	registry:
22	(I) The reply from the registry operator to the licensee shall
23	indicate the name, telephone number, and address of the department that
24	certified the information to the registry and the amount of the winner's
25	outstanding debt.
26	(II) The licensee shall withhold from the amount of the payment

an amount equal to the amount certified pursuant to section 24-35-604

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SECTION 44-33-104. If the amount of the payment is less than or equal to the amount certified, the licensee shall withhold the entire amount of the payment. The licensee shall refer the winner to the department that reported the outstanding debt to the registry.

- (III) Within twenty-four hours after withholding a payment pursuant to subparagraph (II) of this paragraph (b) SUBSECTION (2)(b)(II) OF THIS SECTION, the licensee shall send the amount withheld to the registry operator and report to the registry operator the full name, address, and social security number of the winner, the account or case identifier assigned by the department that reported the outstanding debt to the registry, the date and amount of the payment, and the name and location of the licensee.
- (IV) The registry operator shall send to the certifying department the moneys MONEY and information received from a licensee pursuant to subparagraph (III) of this paragraph (b) SUBSECTION (2)(b)(III) OF THIS SECTION. If more than one department certified a winner, the registry operator shall send the information to each certifying department and distribute the moneys MONEY among the departments as follows:
- (A) The registry operator shall send to the department of human services any amount certified by the department of human services.
- (B) Of any moneys MONEY remaining after the distribution, if any, to the department of human services pursuant to sub-subparagraph (A) of this subparagraph (IV) SUBSECTION (2)(b)(IV)(A) OF THIS SECTION, the registry operator shall send to the judicial department any amount certified by the judicial department.
- (C) Of any moneys MONEY remaining after the distribution, if any, to the judicial department pursuant to sub-subparagraph (B) of this

subparagraph (IV) SUBSECTION (2)(b)(IV)(B) OF THIS SECTION, the registry operator shall send to the department of personnel any amount certified by the department of personnel.

- (V) The department of human services shall process moneys MONEY received from the registry operator pursuant to subparagraph (IV) of this paragraph (b) SUBSECTION (2)(b)(IV) OF THIS SECTION in accordance with section 26-13-118.7. C.R.S. The judicial department shall process moneys MONEY received from the registry operator pursuant to subparagraph (IV) of this paragraph (b) SUBSECTION (2)(b)(IV) OF THIS SECTION in accordance with the rules of the department. The department of personnel shall process moneys MONEY received from the registry operator pursuant to subparagraph (IV) of this paragraph (b) SUBSECTION (2)(b)(IV) OF THIS SECTION in accordance with the rules of the department of personnel, with the understanding that any state agency or state-supported institution of higher education debt will be paid before any debt for a political subdivision of the state assigned to central collection services.
- (3) The registry operator shall deduct an amount equal to the fee added to the outstanding debt pursuant to section 24-35-604 (5) SECTION 44-33-104 (7) from each payment received from a licensee and forward such THE amount to the state treasurer for deposit in the gambling payment intercept cash fund created in section 24-35-605.5 SECTION 44-33-106.

44-33-106. [Formerly 24-35-605.5] Gambling payment intercept cash fund - creation - gifts, grants, donations - intercepts for restitution. (1) There is hereby created in the state treasury the gambling payment intercept cash fund, referred to in this section as the "fund". The

1	fund shall consist of any moneys MONEY deposited in the fund pursuant
2	to section 24-35-605 (3) SECTION 44-33-105 (3), any allocations made to
3	the fund pursuant to section 24-33.5-506 (1)(c.5)(I), any other moneys
4	MONEY appropriated to the fund by the general assembly, and any gifts,
5	grants, or donations from private or public sources, which THAT the
6	department of revenue is hereby authorized to seek and accept for the
7	purposes set forth in this section. All private and public funds received
8	through gifts, grants, or donations shall be transmitted to the state
9	treasurer, who shall credit the same to the fund. The state treasurer shall
10	also credit to the fund any moneys MONEY that are IS allocated thereto
11	pursuant to section 24-33.5-506 (1)(c.5)(I).

- (2) (a) The moneys MONEY in the fund shall be continuously appropriated to the department of revenue for the purpose of expanding the program established by this part 6 ARTICLE 33 to include intercepts of restitution that a person has been ordered to pay pursuant to section 18-1.3-603 or 19-2-918, C.R.S., as certified by the judicial department. As soon as there are is sufficient moneys MONEY in the fund, the department of revenue shall expand the program for such THAT purpose.
- (b) Once the intercept program has been expanded as described in paragraph (a) of this subsection (2) SUBSECTION (2)(a) OF THIS SECTION:
- (I) The department of revenue shall notify the judicial department and the registry operator that the judicial department may begin certifying outstanding debt pursuant to section 24-35-604 (1.5) SECTION 44-33-104 (2); and
- (II) Moneys Money in the fund shall be subject to annual appropriation by the general assembly for the direct and indirect costs

1	associated	with the	administration	of this	nart 6 ART	FICLE 33
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- (c) Any moneys MONEY in the fund not expended for the purposes set forth in paragraphs (a) and (b) of this subsection (2) SUBSECTIONS (2)(a) AND (2)(b) OF THIS SECTION may be invested by the state treasurer as provided by law. All interest and income derived from the investment and deposit of moneys MONEY in the fund shall be credited to the fund. Any unexpended and unencumbered moneys MONEY remaining in the fund at the end of a fiscal year shall remain in the fund and shall not be credited or transferred or revert to the general fund or any other fund.
 - **44-33-107.** [Formerly 24-35-606] Liability immunity. (1) A licensee that fails to comply with the provisions of section 24-35-605 SECTION 44-33-105 shall be subject to sanctions by its licensing authority pursuant to sections 12-47.1-525 (1) and 12-60-507 (1), C.R.S. SECTIONS 44-30-524 (1) AND 12-60-507 (1).
 - (2) A licensee that makes a payment to a winner in violation of section 24-35-605 SECTION 44-33-105 shall not be liable to the person to whom the winner owes an outstanding debt.
 - (3) Except as provided in THIS section, $\frac{24-35-606}{6}$, a licensee shall be immune from civil and criminal liability for acting in compliance with the provisions of this part 6 ARTICLE 33.
 - **44-33-108.** [Formerly 24-35-607] Contracting authority memoranda of understanding rules. (1) The executive director of the department of revenue may enter into a contract with a private entity, in accordance with the "Procurement Code", articles 101 to 112 of this title TITLE 24, to create and maintain the registry.
 - (2) The department of revenue may enter into memoranda of understanding with the judicial department, the department of human

services, and the department of personnel to implement this part 6

ARTICLE 33. If the registry is operated by a private entity pursuant to this

section, the registry operator may enter into memoranda of understanding

with the judicial department, the department of human services, and the

department of personnel to implement this part 6 ARTICLE 33.

- (3) The executive director of the department of revenue shall promulgate rules in accordance with article 4 of this title TITLE 24 to implement this part 6 ARTICLE 33. The rules shall include, but need not be limited to, rules regarding:
- (a) The removal from the registry of information regarding persons who satisfy their outstanding debts;
- (b) The manner in which a licensee shall communicate with the registry, including the information a licensee shall submit to the registry and the procedures to be followed if the registry is inaccessible due to technical or other problems;
- (c) The protection of the confidentiality of information in the registry; and
- (d) The circumstances and means by which an outstanding debt may be collected from a licensee pursuant to section 24-35-605 (2)(b)(IV) SECTION 44-33-105 (2)(b)(IV).
- (4) The executive director of the department of revenue shall promulgate a rule in accordance with article 4 of this title TITLE 24 allowing a licensee to retain at least thirty dollars of each payment withheld pursuant to this part 6 ARTICLE 33 to cover the licensee's costs of compliance with this part 6 ARTICLE 33, which amount shall be added to the debtor's outstanding debt.
 - SECTION 3. Repeal of relocated provisions in this act. In

1	Colorado Revised Statutes, repeal part 6 of article 35 of title 24.
2	SECTION 4. In Colorado Revised Statutes, 12-14-103, amend
3	(2)(b) introductory portion and (2)(b)(IX) as follows:
4	12-14-103. Definitions. As used in this article ARTICLE 14, unless
5	the context otherwise requires:
6	(2) (b) "Collection agency" does not include:
7	(IX) A limited gaming or racing licensee acting pursuant to part 6
8	of article 35 of title 24, C.R.S. ARTICLE 33 OF TITLE 44.
9	SECTION 5. In Colorado Revised Statutes, 12-60-507, amend
10	(1)(w) introductory portion and (1)(w)(I) as follows:
11	12-60-507. Investigation - denial, suspension, and revocation
12	actions against licensees - unlawful acts. (1) The commission upon its
13	own motion may, and upon complaint in writing of any person shall,
14	investigate the activities of any licensee or applicant within the state or
15	any person upon the premises of any facility licensed pursuant to this
16	article ARTICLE 60. In addition to its authority under any other provision
17	of this article ARTICLE 60, the commission may issue a letter of
18	admonition to a licensee, fine a licensee, suspend a license, deny an
19	application for a license, or revoke a license, if such the person has
20	committed any of the following violations:
21	(w) (I) Failing to comply with the requirements of part 6 of article
22	35 of title 24, C.R.S., ARTICLE 33 OF TITLE 44 or any rule promulgated by
23	the executive director of the department of revenue pursuant to section
24	24-35-607 (3), C.R.S. SECTION 44-33-108 (3).
25	SECTION 6. In Colorado Revised Statutes, 12-60-513, amend
26	(1) as follows:
27	12-60-513. Payments of winnings - intercept. (1) Before

1 making a payment of cash winnings from pari-mutuel wagering on horse 2 or greyhound racing for which the licensee is required to file form W-2G, 3 or a substantially equivalent form, with the United States internal revenue 4 service, the licensee shall comply with the requirements of part 6 of 5 article 35 of title 24, C.R.S. ARTICLE 33 OF TITLE 44. 6 **SECTION 7.** In Colorado Revised Statutes, 26-13-118.7, amend 7 (1), (2), and (3) as follows: 8 Gambling winnings - interception - rules. 26-13-118.7. 9 (1) Pursuant to section 24-35-604 (2), C.R.S. SECTION 44-33-104 (3), the 10 state department shall periodically certify to the registry operator 11 information regarding persons who owe a child support debt or child 12 support costs to the state pursuant to section 14-14-104, C.R.S., or who 13 owe child support arrearages requested as part of an enforcement action 14 pursuant to article 5 of title 14, C.R.S., or who owe child support 15 arrearages or child support costs that are the subject of enforcement 16 services provided pursuant to section 26-13-106. The information shall 17 include the social security number of the person owing the child support 18 debt, arrearages, or child support costs, the amount owed, and the other 19 information required by the registry operator pursuant to section 20 24-35-604 (4), C.R.S. SECTION 44-33-104 (6). 21 (2) Upon receipt from the registry operator of a payment and 22 accompanying information pursuant to section 24-35-605 (2)(b), C.R.S. 23 SECTION 44-33-105 (2)(b), the state department shall notify the obligated 24 parent in writing that the state intends to offset the parent's child support 25 debt, child support arrearages, or child support costs against the parent's 26 winnings from limited gaming or from pari-mutuel wagering on horse or

greyhound racing. The notice shall include information on the parent's

right to object to the offset and to request an administrative review pursuant to the rules of the state board.

(3) Upon receipt of a payment from the registry operator pursuant to section 24-35-605 (2)(b), C.R.S. SECTION 44-33-105 (2)(b), the state department shall deposit the payment with the family support registry created pursuant to section 26-13-114. After the final disposition of any administrative review requested pursuant to subsection (2) of this section, the state department shall disburse the payment for processing or for distribution to the individual receiving support enforcement services pursuant to section 26-13-106, as appropriate.

SECTION 8. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 8, 2018, if adjournment sine die is on May 9, 2018); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2018 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.